LLMs and machine learning in future-oriented collective intelligence

Carine van Oosteren, Anastasia Yagafarova, Jasper van Kempen, Amber Geurts



The Signal in the Noise

- Do you know how many policy documents on innovation policy there are?

The Signal in the Noise

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-> Lots of unstructured data

Foresight framework and the integration of AI with experts

Scoping

Scoping project
Define the objective, research questions, conceptual model, identify target, audience, experts, criteria data sources

Scanning

Collecting information Collect relevant data, sources (e.g. literature), gather expert input, structure information

Trend analysis

Analysing information Look for patterns, identify technology and innovation trends, weak signals, predict future developments

Impact assessment

Describing baseline and alternative futures Assess societal impact, drivers and uncertainties, build scenarios

Strategizing

Developing strategy
Design and describe
effective strategic
actions and policy
options

AI: Ontology generation, natural language processing, text mining, data modelling, large language models

Expert: Workshops, interviews, surveys, desk research, statistical analysis, modelling

Conceptual model

Data

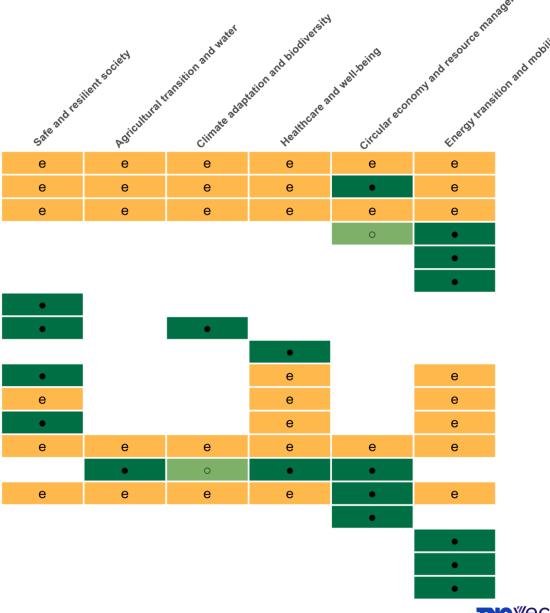
Trends Weak signals

Impact scenarios

Actionable strategies

Example 1

Reduce dependence on Asian/American semiconductors Reduce dependence on Chinese critical minerals Lower Al implementation costs; strengthen European Al innovation Strengthen the European battery industry through shorter supply chains Maintain EU leadership in cleantech despite Chinese competition Develop hydrogen production as an alternative to fossil fuels Strengthen domestic defence industrial capacity Maintain autonomous access to space Maintain pharmaceutical leadership; strengthen position in dynamic segments Enhance cybersecurity against high-risk suppliers Reduce dependence on foreign telecom/5G/6G Strengthen cloud sovereignty to ensure EU data control Increase independence in quantum technologies Strengthen biotechnology innovation Build capacity for advanced materials Strengthen the circular economy for raw material use Transition to clean energy to reduce fuel dependency Develop charging infrastructure for alternative fuels Improve cross-border energy infrastructure



Legend Direct link Indirect link Enabler

Example 2

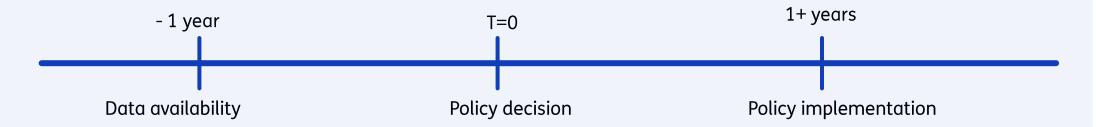
NOWCASTING

FOR BETTER DECISIONS
NOT ONLY IN
TIME OF
CRISIS

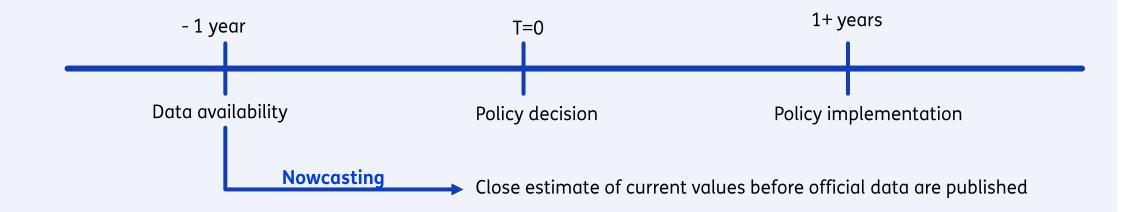


Policymakers often rely on outdated statistics

- Many indicators, like R&D expenditures, have at least a 1 year delay; other indicators, related to growth of the digital economy: 1-4 years delay.
- Limits governments' ability to make timely, informed decisions



How can Al nowcasting help Policy Making?



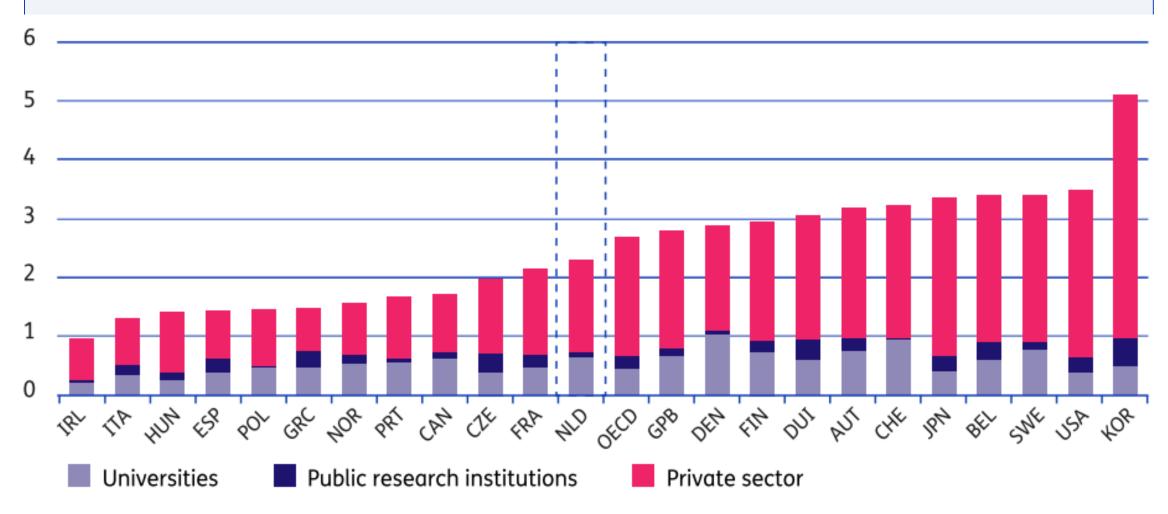
Conventional approach

Time series & lineair regression

Recent work

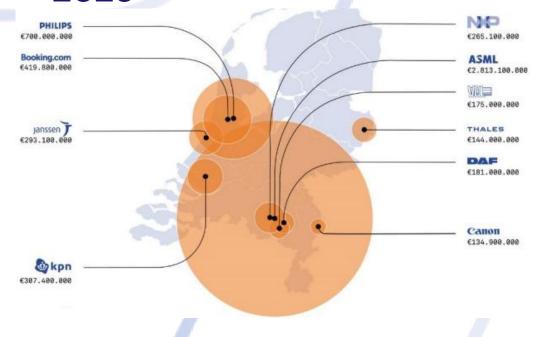
Machine learning model: use of **high frequency Google Trends Data** and a **Neural Network** for more sophisticated nowcasting

R&D expenditure as % of GDP, 2022



Source: Rabobank (2025)

R&D expenditure of top 10 companies The Netherlands, 2023



 Nowcasting opens the door to faster, cheaper and more frequent tracking of R&D investment data

- It can be used in:
 - Yearly publication R&D Top 30
 - Action plan 3% R&D in 2030 (work in progress)

How do we nowcast R&D? We use the EPFL-method

The model predicts annual R&D spending using a mix of:

- Past R&D values
- Economic indicators (e.g. GDP, employment)
- Google search trends on topics like "start up funding" or "innovation strategy"

Data used for 8 countries: Switzerland, US, UK, Germany, South Korea, Japan, China and Canada

Ref: Aboutorabi, A., & de Rassenfosse, G. (2024). Nowcasting R&D expenditures: A machine learning approach. [2407.11765] Nowcasting R&D Expenditures: A Machine Learning Approach

Stakeholders and their respective search terms for R&D expenditure

Stakeholder	Search Terms
Businesses	R&D Expenditure, Product Development
Consulting Firms	Innovation Management, Innovation Strategy
Government Agencies	Government Grants, Research Funding
Innovation Hubs	Startup Incubation, Technology Park
Patent Attorneys	Patent Attorney, Patent Registration
R&D Employees	R&D Jobs
Research Institutions	Collaboration with Industry, Research Grant
Tax Authorities	R&D Tax Credit
Venture Capitalists (VCs)	VC Investment, Startup Funding

What did we do?

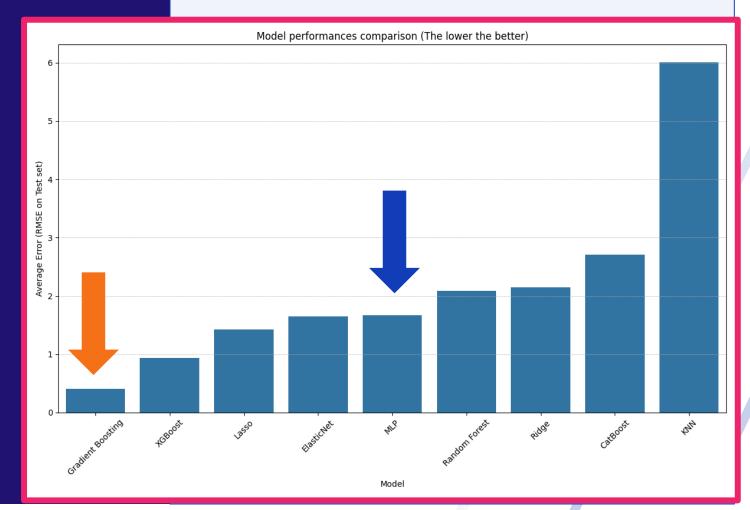
We used their method

We tested additional models

We included data of The Netherlands

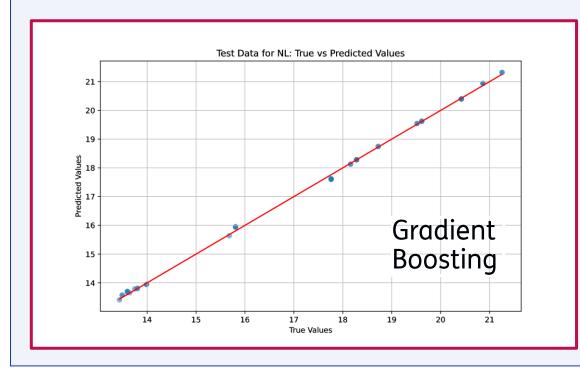
Model comparisons

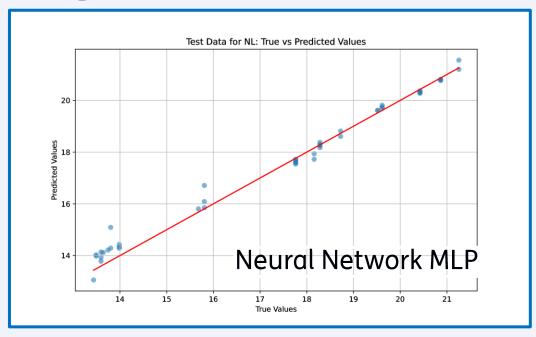
- When comparing the performances of various models the gradient boosting is the best.
- MLP is the neural network from the EPFL-paper



MLP versus Gradient Boost performance

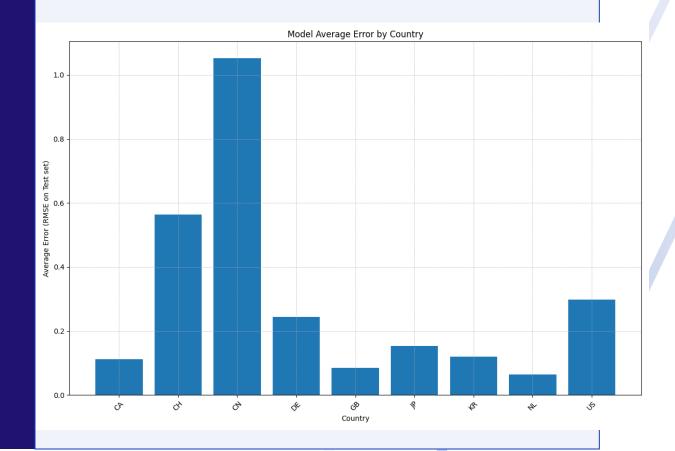
For the ideal model all the dots should be on the line





Performance per country of Gradient Boosting

- Best performance for The Netherlands
- Worst performance for China.
- Other models have different outcomes per country



Geeft richting aan overmorgen

TNO Vector 16





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Any questions, please contact us

LLMs

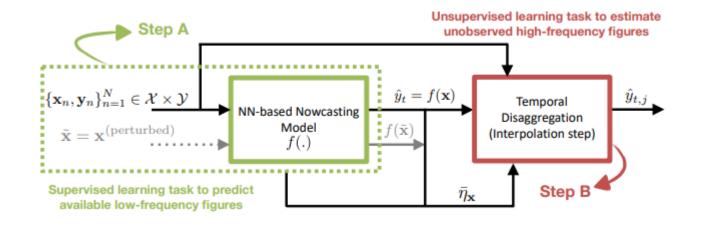
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Nowcasting

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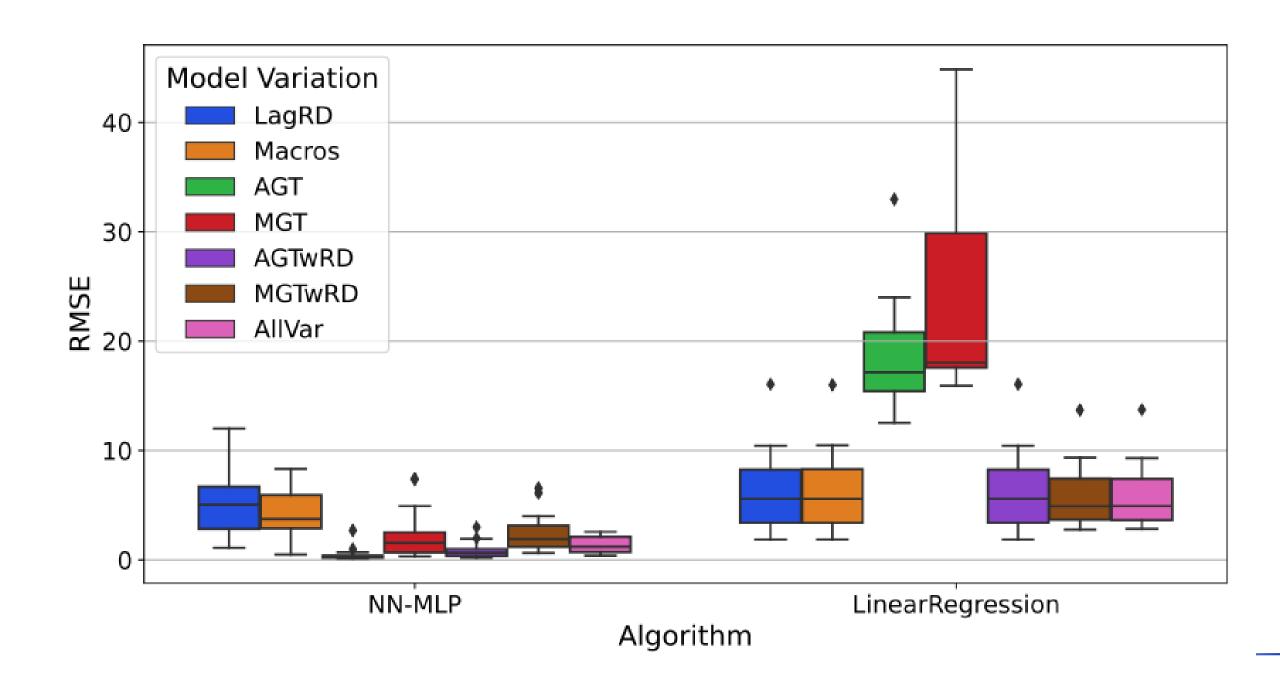
Geeft richting aan overmorgen

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Step B: Monthly Estimates of R&D expenditure (GERD)

Breakdown of yearly predictions into monthly estimates by analyzing how relevant search terms vary across months



Results EPFL

- The neural network using Google Trends alone is surprisingly effective—sometimes even more accurate than models using traditional economic data.
- Predictions made by the model correlated well with real-world data like employment in R&D sectors, suggesting it captures genuine economic patterns.
- The model outperformed traditional forecasting methods, especially in handling complex, high-volume data.
- Hybrid method works best: ALL Var: macro economic indicators, historican R&D and Google Trends