

# Quantification and modeling for successful energy policy

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# Modeling as part of a succesful energy strategy

- Introduction how can modeling help energy policy?
- Some theory on modeling and model types used for policy support
- Examples of how energy models are used in Dutch policy practice
  - Including data requirements , uncertainties & handling
- Building an integrated energy modeling toolbox









## How can modeling support policy?

- Energy transition is a complex process that relates to virtually all aspects of society
- Many options that *could* be part of succesful transition strategy
  - Each with specific pros and cons
- Potentials, developments & costs are uncertain and situational
- Many interactions and interdependencies
- Interventions already needed

Decisions with potentially big impact under big uncertainty

→ How to achieve a transition towards a sustainable energy system without causing major disruptions in society or the economy?



## How can modeling support policy?

- Models allow quantification of policy dilemmas: numbers
- Models allow comparison of alternative options
- Models help to improve understanding consequences of interventions
- Informed decisions lead to higher chance of 'good' outcome





## General steps in policy 'cycle'



- Where are we now? / Where are we headed?
- 2. Where do we want to get?
- 3. What roads could we travel to get where we want?
- 4. What benefits or costs do these roads imply?
- 5. What policy instruments can be used?
- 6. How can we make the instrument most effective / efficient?
- 7. Does it do what we intended?

# Examples from Dutch policy practice



- Models for policy assessment, monitoring and evaluation
  - National energy outlook modeling system
- Models for developing long term climate strategies (INDCs)
  - OPERA
- Specific tools for policy implementation
  - Renewable energy feed in policy

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### Questions that models can answer

Models supporting policy assessment, monitoring and evaluation

- What impact will policy X have in sector Y?
- Where is energy system headed given expected developments in markets and policy?
- How much is being earned, paid and invested, how many jobs?

Models supporting energy strategy

- What are appropriate targets for greenhouse gas reduction given national circumstances?
- What technology portfolio can achieve deep decarbonization in 2050 against lowest societal costs?

Specific tools for policy implementation

– What subsidy levels should we set to stimulate investment in renewable energy, or energy efficiency technologies , but avoid 'overstimulation'?



## Some modeling theory



### Scenario models

- Image of one of multiple possible trajectories towards a future state of the energy system
- $\rightarrow$  There are multiple possible approaches and a wide range of possible outputs

#### • Scenarios should

- Capture the most important mechanisms and interactions correctly
- Elucidate the most important uncertainties



### Scenario typologies

- Scenarios may take the present (projections) or the target year (backcasting) as starting point for design
  - How will things look like in the the future given certain set of assumptions?
  - What would be needed to achieve a future with specific characteristics (eg -80% GHG)?
- Scenarios may be constructed following known trends (Business as usual), or may explore possible deviations (normative or explorative scenarios)
  - What if everything develops as it always has done?
  - What if things develop like we have agreed to / want to?
  - What if things develop in a specific way?
- Scenarios are not accurate descriptions of future events and don't need to! —they are guides for a territory that no one has yet seen



## Integrated vs partial models

- Integrated energy models simulate the complex interactions within energy system
  - Most useful for overall national energy strategies, e.g. RE, EE or GHG targets
- Partial models simulate e.g. one sector only
  - Usually allow for more specific peculiarities of the particular sector
  - Useful for assessment of specific policy instruments





### Data and uncertainties

- Garbage in is garbage out
- All models have uncertainties be aware of them!





Examples of how energy models are used in Dutch policy practice

# Examples from Dutch policy practice



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## Models for Monitoring, assessment and evaluation

# Supporting the energy agreement negotiations

- 40 parties → many different stakes
- Negotiating process over several months,
- More and less ambitieus propositions on the table for a wide range of topics
- Models helped to quantify various of these stakes
  - Energy & climate impacts, costs / benefits involved, jobs created
- Models help to limit ambiguity in definitions







## National Energy Outlook (NEO)

#### • Goal

 Providing a factual, complete, integrally consistent, quantitative overview of the current state of affairs of and future expectations for the Dutch energy system, embedded in the developments in the surrounding world

#### • Use

- Data for reporting obligations
- Observed distances to targets mark areas for increased policy attention
- Reference baseline for policy assessments
- Set of up-to-date energy models available for additional analyses



## Methodology



- Other statistics, other developments, analyses,
- interpretation, description



### Data and cooperation

#### • Statistics Netherlands (CBS)

- Detailed energy statistics, economic statistics
- Netherlands Enterprise agency (RVO.nl)
  - Interface of private sector activities and policy
- Netherlands environmental assessment agency (PBL)
  - Strategic policy analysis, interpretation, modeling
- Energy research Centre of the Netherlands (ECN)
  - Strategic policy analysis, interpretation, modeling, NEOMS



- Integrated modeling system with balanced supply and demand throughout the economy
- Long standing history, first component since 1982
  - In integrated form since mid 1990's
  - 'Living' model continuously evolving
- Set of ~15 interconnected models for sectoral developments
  - Each model simulates developments in part of the energy system
  - Interconnections lead to internally consistent energy balance
- Consistent set of economic driving forces
  - (demography, economic growth, resource prices)


































































### Submodels: simulating investment decisions

- Submodels are also used stand alone for sectoral policy assessments
- E.g. Energy use in Households
- 'Micro data' on dwelling types, energy bills, household types and historic investments
- Allows modeling investment decisions for future investments
  - Existing dwellings: replacement decisions for boilers, windows, etc. following costs and observed investment behaviour
  - New dwellings: building code mandates energy efficiency measures package dependent on investment costs
- Similar detail for other sectors



### Submodels: simulating power market

E.g. Power market model

- Covers entire NW-European power market
- Data on technical and economic performance of individual plants
- CHP in industry and agriculture
- Renewable energy production from various sources
- Hourly match of demand and supply
- Resulting power mix and hourly commodity trading price

### National Energy Outlook 2014

www.ecn.nl/docs/library/ report/2015/e15005.pdf





Planbureau voor de Leefomgeving



Rijksdienst voor Ondernemend Nederland

# Energy use, CO<sub>2</sub>-emissions and economy show ´decoupling´



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### **Regulations work!**

#### Average electricity use of households declines



Electricity use (kWh)

### Energy efficiency: Not all goals within reach (yet)



#### • Energy savings pace 2010-2020

- Existing policy 1,0% p.a (0,7 1,2%)
- Intented policiy 1.2% p.a. (1,0 1,4%)
- After 2020 drop to 0,7% p.a.

### • EU Energy efficiency directive

- Existing policy: probably uncompliant
- Intented policy: probably compliant
- Energy agreement 100 PJ
  - Out of reach yet

Sector	Savings EA (PJ)	Goal
Industry	7 – 14	
Agriculture	3-9	
Built environment	10 - 39	
Transport	-	
Total	19 - 61	100

# Substantial growth of renewable energy, big uncertainties







### Electricity production

#### Capacity (GW)



#### Production (TWh)



# Greenhouse gas emissions declining

GHG emissions (Mt CO<sub>2</sub>-eq)



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- Industry CO<sub>2</sub>
- Agriculture CO<sub>2</sub>
- Transport CO<sub>2</sub>
- Built environment CO<sub>2</sub>
- Other GHG agriculture
- Other GHG remaining

# The Netherlands becomes net consumer of natural gas



Gas production and consumption (bln m<sup>3</sup> Geq)



### Investments generate substantial employment







### NEO forms backbone for policy support



- Where are we now? / Where are we headed?
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## Models for Energy strategy



### **OPERA** model supports strategy formation



- Optimization model to assess technology portfolios for (deep) decarbonization
  - What is the most efficient way to achieve a given GHG reduction target?
  - What technologies should / could play a role?
  - What costs do alternative targets imply?



### The OPERA model

- OPERA "Option Portfolio for Emissions Reduction Assessment"
- 'Top down' approach Exploratory optimization model
- Finding lowest cost energy system configuration(s) given:
  - System requirements (e.g. total demand, balance, seasonal patterns, potentials)
  - Emissions constraints
  - Targets for renewables
  - Other peculiarities of policies
- 'Time slice' representation of hours of the year
- 280+ technologies
  - Supply conversion transport storage demand



### Marginal abatement cost curves

- "Options": technologies that could be part of future energy system
  - Technical potentials
  - Inputs outputs
  - Investment costs
  - O&M costs



- Potentials and costs depend on national circumstances
- Ordering options from lowest cost per ton CO2 to highest gives national 'marginal abatement cost curve'



### Dynamic marginal abatement cost curves

- Interactions and cobenefits between options influence potentials and costs, which can shift the order in the MACC
- Uncertainties in prices, costs, resource availability and potentials for the future are typically large



### • OPERA

- generates integrated, internally consistent MACC
- also generates integrated, internally consistent image of the resulting energy system
- allows comparison of different scenarios



### Cost of options for CO2-emission reduction





# Example studies for energy strategy

### Example study: *ECN* Cost benefit analysis of deep decarbonisation

- Question: what societal costs are to be expected when GHG emissions in the Netherlands need to be reduced by 80% in 2050
  - Subquestion: what technologies will play a role?
- Helps to get a good understanding of what technologies are needed
  Innovation policy!
- Effects of uncertainties



### Cost benefit analysis of deep decarbonisation

Effect Greenhousgas emissions (Mton CO2-eq)





### Cost benefit analysis of deep decarbonisation

National costs per category, additional to reference scenario (mln euro)



# Example study: *EXAPPLE EXAPPLE STUDY: EXAPPLE STUDY: EXAPPLE STUDY: <i>EXAPPLE STUDY: EXAPPLE STUDY:*

- UNFCCC requires countries to submit Intended Nationally Determined Contributions (INDCs) before COP in Paris in December
- EU discussion revolved around three themes: GHG emission reduction, renewable energy, energy efficiency
- What would various outcomes mean for Dutch policy?
  - Costs, policy instrumentation, interaction between different goals, pathway to 2050



### Technical vs achievable potential





### Consequences of Non-ETS target: costs





### Additional costs for separate RE target



RE-target: Minimum percentage of gross final energy use

Two opposing effects, net effect depends

- Higher costs because additional boundaries reduces options for optimization
- Lower CO<sub>2</sub>-price at higher RE target: the Netherlands are net user of ETS-rights

### Example study: *ECN* The role of "power to gas" in decarbonization

- Given the intermittent nature of Wind & Solar, there will be abundance of 'clean' electricity during parts of the day/year, and shortage in other times
- More flexibility needed in the system to allow high penetration of wind / solar
- What role can power to gas play in this issue?

#### Power-to-Gas Systems Analysis was supported by:



The research leading to these results has received funding from the Dutch Top Sector Knowledge and Innovation (TKI) Programme.



### P2G, the broad definition

**Electricity grid** 

H<sub>2</sub> as chemical feedstock for industry

(Natural) Gas grid

### P2G, the broad definition The first step is always electrolysis





## P2G, the broad definition Full overview of options







### Conclusions

- **1**. Deep CO2 emission reductions are the main driver for P2G
- 2. The need for flexibility alone is an insufficient driver for P2G
- 3. P2G mainly concerns hydrogen, to a lesser extent synthetic methane
- 4. Although P2G is not considered a cost-effective option from a public perspective in the short to medium term, a positive private business case for a specific, local niche application of P2G may still prove feasible



### Conclusion

- Models can contribute to identifying the national possibilities, to map consequences of GHG reduction targets
- Similar approaches could be valuable for making well informed INDCs



## Specific tools for policy implementation: SDE+models



### Hands on tools for policy implementation



- 1. Where are we now? / Where are we headed?
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### SDE+: Subsidy scheme for renewable energy

- Base rate
  - Production cost
- Correction rate
  - Market price of electricity
- Base (electricity) price
  - Floor in the correction rate
- Category specific values, annually updated
- SDE+ payment is difference:
  Base rate *minus* Correction rate
- Annual budget reservation €3 bln+





### Models and data

#### • Base rate model (~LCOE):

- Standardized cash flow model for energy technologies
- Technical parameters for reference installation (inputs, outputs, capacity)
- Cost parameters (investments, O&M, input resources (biomass), capital)
- Base price: ex ante energy prices from day-ahead trading floor and NEO electricity market model
- Correction rate: ex post trading floor statistics
# Market consultation as a means of data validation



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### Numbers

Category	Energy carrier	Advice baserate SDE+ 2016 (€/kWh)	Full load hours-
Hydropower, height ≥ 50	Electricity	0,175	5700
cm			
Osmosis	Electricity	0,612	8000
Solar PV, ≥ 15 kWp	Electricity	0,137	950
Solar thermal ≥ 100 m2	Heat	0,119	700
Wind onshore	Electricity	0,073 – 0,096	-
Geothermal heat, depth ≥	Heat	0,052 / 0,055	5500 / 7000
500 m / ≥ 3500 m			
Heat, woodpellets	Heat	0,054	7000
Thermal conversion of	СНР	0,084	7500
biomass, 10-100 MWe			



# Building an integrated energy modeling toolbox



## Models support policy

- Models are indispensable for successful energy policy making throughout the policy cycle
- Various levels of complexity possible
- Qualitative conclusions backed by quantitative assessment



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# What should you put in your model toolbox?

- Policy instrumentation questions require specific / sectoral approaches
  - Start with details for specific topic, and bring more and more together over time
- Energy strategy questions (e.g. INDCs) require integrated approaches
  - Start at highly aggregated level and specify details over time
- Quality data and expertise are key: "Garbage in is garbage out"







## Thank you for your attention

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