# THE IMPORTANCE OF FINANCE FOR EUROPE'S ENERGY TRANSITION

Matthew Halstead; Jasper Donker; Francesco Dalla Longa; Bob van der Zwaan Energy Transition Studies *Thursday November 1st*, 2018





#### **OUTLINE**

- Project overview
- The Paris Climate Agreement: what is the role of the energy sector?
- The Energy Transition: what is the required scale of financing?
- Financing costs: why are they so important for the energy transition?
  - What is the Weighted Average Cost of Capital (WACC)?
- Recent trends in financing costs for renewable energy in Europe
- What are the key drivers of financing costs for renewable energy in Europe?
  - Competitive procurements
  - Divestment from fossil fuels
- Prospects for Europe's energy system
- Key takeaways
- Potential future research



#### **PROJECT OVERVIEW**

- One of the 'knowledge projects' funded by Ministry of Economic Affairs and Climate
- **Objective:** Broaden our knowledge in the domain of financing the energy transition
- Roadmap: Towards broad support for the energy transition
- Approach
  - Literature review on financing the energy transition and financing costs for renewable energy in Europe
  - External expert interviews (IRENA, Eclareon, OECD, Ecofys)
  - Internal expert interviews (Geosciences, ETS)
  - > TIAM-ECN as a tool to demonstrate the impact of financing costs on renewables deployment in Europe

#### Outputs

- Literature repository: more than 60 resources on the Cluster site
- Journal "Perspectives" / "Policy Forum" piece
- This publicly available slide pack



### THE PARIS CLIMATE AGREEMENT WHAT IS THE ROLE OF THE ENERGY SECTOR?

- **The Nationally Determined Contributions (NDCs)** pledges made by countries to reduce their GHGs post-2020 **constitute the cornerstone of the Paris Agreement (PA)**
- The energy sector has a key role to play. Energy supply is responsible for about 35% of total global anthropogenic GHGs; 90% of energy-related emissions are CO<sub>2</sub> from the burning of fossil fuels (IPCC, 2014)
- NDC implementation and a successful energy transition requires coordinated global action including capacity building, institutional strengthening, and financing from public and private sector sources



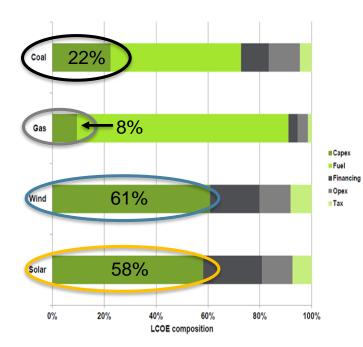
### THE ENERGY TRANSITION WHAT IS THE REQUIRED SCALE OF FINANCING?

- IPCC SR "1.5 °C" (2018) "Annual investments in low-carbon energy are projected to average 0.8-2.9 trillion US\$ globally to 2050 in 1.5 °C pathways, overtaking fossil investments already by around 2025" (McCollum et al., 2018)
- Average annual additional investments needed for the EU alone to meet its climate and energy policy targets are projected to be € 38-180 billion to 2030
- Given the scale of investment needs for low-carbon power generation, further cost reductions are critical
- Research has focused primarily on technological cost reductions, but limited attention has been given to the impact of financing costs on the energy transition

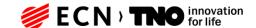


### FINANCING COSTS WHY ARE THEY SO IMPORTANT?

- Most renewable power generation technologies are characterised by high capital-intensity and have minimal (or zero) fuel costs during operation
- CAPEX is by far the largest component of total Levelised Cost of Electricity (LCOE) for renewables (c.60% for wind and solar)
- Financing cost thus has a significant impact on the LCOE for renewable power generation technologies

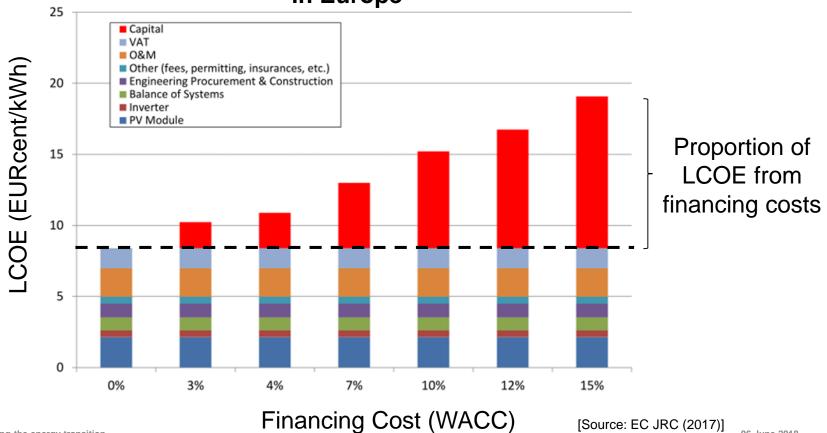


[Source: Citi Research, 2015]



### **FINANCING COSTS** WHY ARE THEY SO IMPORTANT?

#### Impact of financing costs on LCOE of residential solar PV in Europe





### FINANCING COSTS WHAT IS THE WACC?

- Weighted Average Cost of Capital (WACC)
- The WACC is a commonly used measure of the financing costs for a project
- It is a combination of the following components:
  - Debt rate: what does it cost for the company/project to borrow money?
    Interest rate from a bank or yield from bonds issued on capital markets
  - **Equity rate:** what is the rate of return required by an investor?

    Direct equity investment or return on shares issued on the capital markets
  - Capital structure: what is the proportion of debt and equity of the investment?

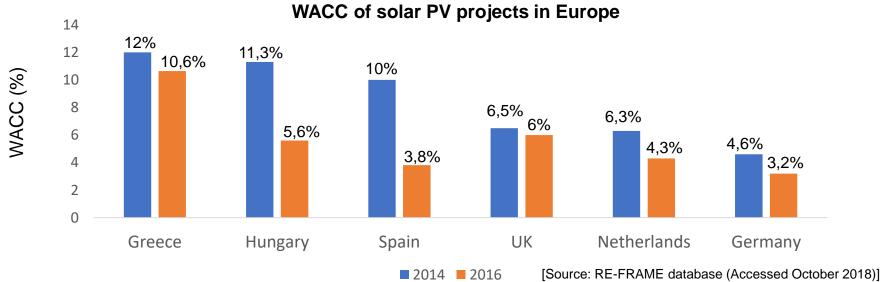
    Often weighted more towards debt. Perhaps a 70:30 ratio or even more at 80:20

**WACC** = D/(D+E) \* Debt rate \* (1-tax rate) + E/(D+E) \* Equity rate



### RECENT TRENDS IN FINANCING COSTS FOR RENEWABLE ENERGY IN EUROPE

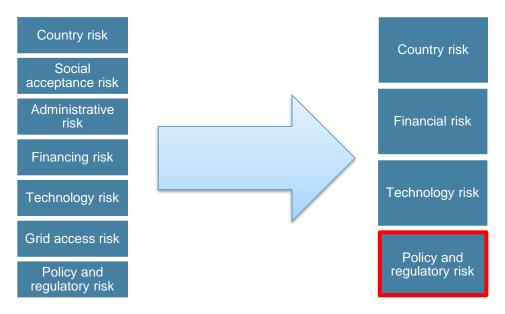
- > RE-frame database (Fraunhofer and Eclareon) assigns average annual WACC values to wind and solar PV projects across all EU-28 member states
- > Experts interviewed who are working on the design and implementation of projects
- Results show a falling trend in all countries covered from 2014 to 2016





### WHAT ARE THE KEY DRIVERS OF FINANCING COSTS FOR RENEWABLE ENERGY IN EUROPE?

Inventory from literature of the risks of investing in renewable power generation projects



Risks identified by experts as most relevant in Europe

[Sources: Ecofys, DiaCore project, IRENA, Eclareon]

- WACC is not just an exogenous quantitative parameter
- TNO in its capacity as advisors to policymakers can influence what drives the WACC



## WHAT ARE THE KEY DRIVERS OF FINANCING COSTS FOR RENEWABLE ENERGY IN EUROPE?

- **Country risks:** varying economic indicators (e.g. inflation and interest rates) lead to a disparity in WACCs across countries. Mainly stable in Europe, but still important to consider
- Technology risks: as technologies mature, perceived risks by financiers are lower and WACCs fall. Already the case for wind and solar; potential for other technologies to follow
- **Financial risks:** more mature financial markets with competitive banking systems (e.g. Germany) mean lower risk premiums applied by investors
- Policy and regulatory risks: consistent, transparent, sustainable renewables promotion policies can help to reduce the WACC for renewables projects



### FUTURE DRIVERS TO FOCUS ON 1. COMPETITIVE PROCUREMENT

- Some governments in Europe have started to shift from feed-in tariffs to marketbased renewable energy support schemes e.g. competitive procurement
- Competitive procurement could help to lower financing costs for renewables by creating competition among project developers and between commercial banks
- Already, auction designs for offshore wind in the Netherlands have focused on establishing long-term stability and investor security, resulting in low bids and even subsidy free projects (RVO, 2017)



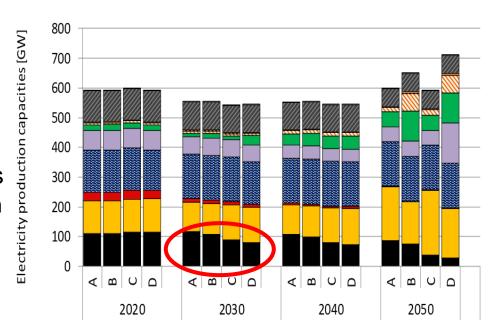
### FUTURE DRIVERS TO FOCUS ON 2. DIVESTMENT FROM FOSSIL FUELS

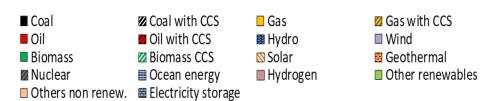
- The current scale of divestment is relatively small compared to the size of the fossil fuel industry (market capitalisation of 4.9 trillion US\$ (BNEF, 2014))
- But, divestment could have a 'signaling effect' that deters large investors, reducing the availability and raising the financing cost for fossil fuel projects
- The insurance industry is a key player with total assets under management of 31 trillion US\$ globally. Major names (Allianz, Aviva, Zurich) have already shifted assets away from fossil fuels, and some are refusing to underwrite coal operations



#### PROSPECTS FOR EUROPE'S ENERGY SYSTEM

- In all scenarios renewables play progressively a larger role in fulfilling Europe's energy needs
- Already in 2030 shifts in financing costs impact the power supply mix, notably in terms of the diminishing role played by coal based electricity generation
- In 2050 we see substantial changes for essentially all contributions to the mix



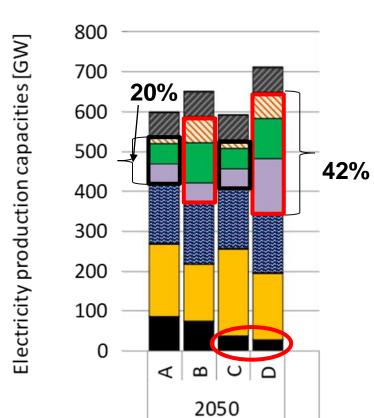




#### PROSPECTS FOR EUROPE'S ENERGY SYSTEM

#### Substantial changes to the power mix by 2050

- A much larger share of renewables in scenario D (42%) than in A (20%) (excl. hydro)
- Coal becomes marginalised in C and D, as divestment gains momentum and the insurance industry responds strongly to climate change
- Renewables (biomass, wind, solar PV) play a much larger role in scenarios B and D than in A and C, as an increase in the use of competitive procurements helps to drive down financing costs for renewable electricity investments





#### **KEY TAKEAWAYS**

- Reducing financing costs is critical to driving down the cost of renewable energy, and thus to help accelerate the energy transition
- Research on financing costs and ways to reduce these for renewables is limited
- We know that financing costs vary over time, across EU Member States, between technologies, and individual projects, but research into why is limited
- We believe two key drivers of financing costs deserve more research attention in the future: 1) competitive procurement and 2) divestment from fossil fuels
- There is a clear role for TNO to conduct research in this domain, to provide knowledge and advice to policymakers and other energy transition stakeholders



#### POTENTIAL FUTURE RESEARCH

- What specifically is causing the differences in financing costs across EU Member States, technologies, projects and time?
  - Collecting data at the project level could better enable policymakers to understand how and where to act in order to mitigate risks and lower financing costs
- What is the role of policy makers in facilitating banks to lower their lending rates and investors to lower their required rates of return?
- What is the role of policymakers in unlocking the potential of institutional investment in renewable energy projects?
- What role can securitisation of renewables projects play in scaling up availability of capital and lowering financing costs for renewables?

